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**Terms of Reference**

Construction and Rehabilitation of Climate-Resilient Water, Irrigation, Rural Access Road and Flood Protection Infrastructure in Beledweyne District, Hiran Region, Somalia – LOT 1 AND LOT 2

Tender reference #: WARDI/CARE/NAGAASHO/INFRASTRUCTURE/BELEDWEYNE/001/2026

Negotiation procedure with a call for competition.

The contact person for this tender is:

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## 1. About WARDI

**WARDI** is one of the leading national non-governmental organizations in Somalia with operational presence across six regions in South Central. Founded in 1993 and duly registered with the Federal Government of Somalia, WARDI's mission is to provide dignified support to people affected by crises to enable them to lead a dignified and prosperous life. WARDI has offices in Mogadishu, Beledweyne and Bulaburte in South Central, Wanlaweyn in Lower Shebelle as well a liaison office in Nairobi. WARDI specializes in responding to humanitarian emergencies, bridging the gap between crisis and resilience as well as long-term developmental projects with track record in implementing high quality health and nutrition, food security and livelihood, education, protection, and WASH interventions. Our programming has the distinct attributes of applying bottom-up approach that puts the communities, local authorities, and governments (National and Federal states) we work with at the Centre of our programmers.

## 2. About the project

WARDI Relief and Development Initiative, in partnership with CARE Somalia and with funding from the Danish International Development Agency (Danida), is implementing the Nagaasho Project – Integrated Solutions for Preventing Displacement and Strengthening Rural Resilience in Somalia and Somaliland. The project seeks to strengthen the adaptive capacities and social cohesion of rural communities vulnerable to displacement by addressing the interconnected challenges of climate change, limited livelihood opportunities, environmental degradation and resource-based conflicts.

The Nagaasho Project adopts an integrated, community-driven approach to enhancing climate and environmental resilience, promoting sustainable livelihoods and strengthening inclusive natural resource management. Particular attention is given to women, youth and marginalized communities, whose livelihoods

are disproportionately affected by recurrent droughts, seasonal flooding, deteriorating infrastructure and limited access to essential resources.

In Beledweyne District, Hiran Region, recurrent flooding, prolonged droughts and the deterioration of critical rural infrastructure continue to undermine agricultural production, restrict access to water resources, disrupt transportation networks and increase the vulnerability of farming and agro-pastoral communities. Damaged irrigation canals, inadequate water management infrastructure and poor rural road conditions have further constrained agricultural productivity, access to markets and essential services, contributing to livelihood insecurity and displacement risks.

To address these challenges, WARDI, through the Nagaasho Project, intends to undertake the construction and rehabilitation of climate-resilient water infrastructure, rehabilitation of irrigation canals and improvement of rural access roads in Harcadey, Deefow and Kabxanley villages of Beledweyne District, Hiran Region, Somalia. The tender is divided into two separately priced lots: Lot 1 covers the original Harcadey, Deefow and Kabxanley water, irrigation and road infrastructure works; Lot 2 covers flood protection works in Barey and Deefow, including the Barey–Deefow access road.

The proposed interventions aim to restore and improve essential community infrastructure, enhance water availability and distribution, strengthen irrigation efficiency, improve accessibility and reduce the vulnerability of rural livelihoods to climate-related shocks. The works will incorporate climate-resilient construction approaches, environmental considerations and sustainable infrastructure management practices to promote long-term functionality and community ownership.

The interventions are expected to contribute to improved agricultural productivity, more reliable access to water resources, enhanced movement of people and agricultural produce, and increased resilience of vulnerable households against recurrent climatic shocks.

WARDI Relief and Development Initiative therefore invites qualified, experienced and legally registered construction companies and contractors to submit competitive bids for the construction and rehabilitation of climate-resilient water infrastructure, irrigation canals and rural roads in Harcadey, Deefow and Kabxanley villages, Beledweyne District, Hiran Region, Somalia.

The successful contractor will be responsible for executing the works in accordance with the approved Bill of Quantities (BOQ), technical specifications, applicable engineering standards and contractual requirements, under the supervision of WARDI's designated technical team.

## 3. Description of Rehabilitation and Construction Works

Under the Nagaasho Project, WARDI Relief and Development Initiative intends to undertake the construction and rehabilitation of climate-resilient water infrastructure, rehabilitation of irrigation canals and rural access

roads in Harcadey, Deefow and Kabxanley villages, Beledweyne District, Hiran Region, Somalia. These are designated Lot 1. Lot 2 comprises the Barey–Deefow road flood mitigation and culvert works, Barey residential riverbank protection and Deefow farmland riverbank breach closure, as detailed in the separate Lot 2 BOQ.

The proposed works aim to improve water resource management, restore irrigation systems, enhance rural accessibility and strengthen the resilience of farming and agro-pastoral communities against recurrent floods, droughts and other climate-related shocks.

The scope of works will cover the following key components:

1. Construction and Rehabilitation of Climate-Resilient Water Infrastructure: Construction, restoration and improvement of water infrastructure to enhance water availability, efficient water management and resilience against seasonal flooding and prolonged droughts.
2. Rehabilitation of Irrigation Canals: Rehabilitation and improvement of existing irrigation canals, including desilting, removal of accumulated debris, restoration of damaged sections and improvement of water conveyance to support agricultural production and efficient irrigation.
3. Rehabilitation of Rural Access Roads: Rehabilitation and improvement of identified rural access roads to facilitate the movement of people, agricultural produce and essential goods, while improving accessibility during seasonal flooding and adverse weather conditions.
4. Environmental Protection and Climate-Resilient Measures: Incorporation of appropriate drainage, erosion control and other climate-adaptation measures to improve the durability, functionality and sustainability of the rehabilitated infrastructure.

The successful contractor shall provide all necessary skilled and unskilled labour, construction materials, equipment, machinery, transportation and technical supervision required for the satisfactory execution and completion of the works.

All construction and rehabilitation activities shall be undertaken strictly in accordance with the approved Bill of Quantities (Annex A), technical specifications, approved designs and instructions issued by WARDI's designated technical team.

The applicable lot-specific BOQ governs the descriptions, units, quantities and technical requirements: Annex A1 (Lot 1 – original Harcadey, Deefow and Kabxanley BOQ) and Annex A2 (Lot 2 – flood protection BOQ for Barey–Deefow Road, Barey and Deefow). Each lot shall be priced separately; quantities shall not be changed.

Village-specific scope (subject to the approved BOQ and engineering designs): Harcadey includes a 50 $m^3$ elevated reinforced-concrete water tank, approximately 1,500 m of associated piping, pumping and solar-power components; Deefow includes livestock watering troughs and water-kiosk works; Kabxanley includes rehabilitation/reinstallation of a nominal 35 kW solar pumping system and restoration of approximately 8 km of

primary agricultural canal. Bidders shall review and price every applicable item in each village worksheet and the consolidated summary. The BOQ, not this overview, governs the detailed quantities.

The approved drawings, structural and hydraulic designs, solar/pump specifications, site surveys and Annex A BOQ shall be read together. Any discrepancies or ambiguities must be raised in writing before the clarification deadline. Bidders shall not alter the BOQ quantities; WARDI shall communicate any corrections to all bidders through a written addendum.

LOT STRUCTURE AND PRICING: LOT 1 – climate-resilient water infrastructure, irrigation canals and rural access roads at Harcadey, Deefow and Kabxanley (Annex A1, original BOQ). LOT 2 – flood protection and riverbank/road rehabilitation at Barey–Deefow Road, Barey and Deefow (Annex A2, attached BOQ). Each lot must have its own technical work programme, priced BOQ and total USD bid price. Evaluation shall be performed separately for each lot using the stated 70-point technical and 30-point financial criteria; the 35/70 technical pass mark applies to each lot. Award may be made for one or both lots, subject to capacity and approvals.

| Serial | Description | Unit | Quantity |
|---|---|---|---|
| 1 | Lot 1: water, irrigation and rural road infrastructure (Harcadey, Deefow, Kabxanley); Lot 2: flood protection, riverbank embankments and flood-affected road works (Barey–Deefow Road, Barey, Deefow) | As per Annex A1 / A2 | See respective BOQ |

## 4. Application Process

This is a competitive tender with a call for competition. Any negotiation, clarification or award is subject to WARDI and CARE/donor procurement rules, applicable approval thresholds and documented equal treatment of bidders. If negotiation is authorized, WARDI shall document the selection of bidders invited to negotiate, apply consistent conditions and timelines to similarly situated bidders, maintain a written record of discussions, and communicate any permitted request for a best and final offer in writing on equal terms. No negotiation or revised offer is permitted unless expressly authorized by the applicable procurement rules and formally communicated to eligible bidders.

### a. Relevant dates

| No | Description | Date / Days |
|---|---|---|
| 1 | Publication / sending date of the call for tender | 17/11/2026, 9:00 AM EAT |
| 2 | Deadline for the submission of the first offer | 01/12/2026, 9:00 AM EAT (14 calendar days) |
| 3 | Date of the opening of the offers | 02/12/2026 (indicative) |
| 4 | Estimated Period of negotiation | Up to 5 days after technical and financial evaluation, |

| | | |
|---|---|---|
| | | if permitted |
| 5 | Minimum validity period of the offers | 60 days |
| 6 | Planned evaluation date(s) of offers | 03–04/12/2026 (indicative) |
| 7 | Planned notification of contract awarding / Conclusion of contract | 10/12/2026 (subject to approvals) |
| 8 | Proposed date for contract signing (subject to approvals) | 11/12/2026 (indicative) |
| 9 | Expected completion of infrastructure works | 08/02/2027 |

Bids received after the stated submission deadline will not be accepted. All times are East Africa Time (EAT, UTC+3). The dates following submission are indicative and may be amended through a written notice to all bidders.

### a. Form of the bid

Each bidder shall submit two separate PDF attachments by email to jabir@wardi.org before the closing deadline: (i) a TECHNICAL PROPOSAL containing company registration and applicable licenses, tax-compliance evidence, company profile, two comparable completed construction contracts with completion evidence, recent bank statement or equivalent evidence of financial capacity, CVs of the proposed engineer and key personnel, equipment list, site-specific work programme, construction methodology, quality assurance and environmental/occupational safety measures; and (ii) a FINANCIAL PROPOSAL containing the fully priced, signed and stamped Annex A BOQ, including all village worksheets and summary, with the total bid amount in USD. No prices shall appear in the technical proposal. Bidders shall identify the lot(s) for which they are bidding and provide a separate fully priced BOQ and financial total for each selected lot. A bidder may apply for one or both lots; WARDI may award the lots separately, subject to the published evaluation method and approvals. Bidders applying for both lots may submit one administrative section, but must provide clearly identifiable lot-specific technical methodologies, staffing and equipment allocations, implementation schedules and separately priced financial BOQs for each lot. Capacity to implement both lots concurrently will be assessed before any combined award.

Only complete bids received by the deadline will be considered. WARDI may request clarification of information already submitted, provided that no bidder is permitted to change its price, improve its technical proposal materially, or obtain an unfair advantage after closing.

Missing priced BOQs, unsigned financial offers, material omissions or submissions received after the deadline may result in rejection. Clarification cannot be used to submit a new or materially revised offer.

## 5. Instructions for the bidder

- All tender correspondence and bid documents shall be in English. Bids must be submitted electronically by email only, no later than 01 December 2026 at 9:00 AM East Africa Time (UTC+3).
- Submission address: jabir@wardi.org. The email subject line must state NAGAASHO

INFRASTRUCTURE TENDER – WARDI/CARE/NAGAASHO/INFRASTRUCTURE/BELEDWEYNE/001/2026 – Each bidder must attach two separately labelled PDF files: (1) TECHNICAL PROPOSAL, containing administrative and technical documentation without prices; and (2) FINANCIAL PROPOSAL, containing the completed, signed and stamped Annex A BOQ and total bid price. The financial file should be password-protected, with the password supplied only upon WARDI's written request after technical evaluation. Do not include financial prices in the technical proposal.

- Questions and requests for clarification shall be emailed to jabir@wardi.org before the deadline. WARDI will share material clarifications or amendments with all prospective bidders on an equal basis.
- Bidders are responsible for ensuring that complete, legible attachments reach the designated inbox before the deadline. WARDI may acknowledge receipt, but an acknowledgement does not establish technical compliance. Late bids will not be considered.
- All prices shall be quoted in United States dollars (USD), with unit rates and totals completed for every applicable BOQ item.
- Quoted prices shall include all applicable taxes, labour, materials, transportation, plant, insurance, mobilization and other costs necessary to complete the specified works. Any stated exclusions must be clearly identified.
- Subcontracting requires WARDI's prior written approval. The prime contractor remains fully responsible for subcontracted work, quality, safety and delivery.
- A bidder may replace or withdraw its submission by email before closing, clearly identifying the superseded bid. After the deadline, substantive changes to prices or technical offers are not permitted. Bids shall remain valid for 60 days.

## 6. Requirements for the bidder / Eligibility of the bidders

Eligible bidders must be legally registered construction firms authorized to operate in Somalia, with demonstrable experience and capacity to deliver civil works in the location(s) of the lot(s) bid for. The technical proposal shall include: company profile; valid registration and relevant construction authorization; tax-compliance evidence; evidence of two comparable completed construction contracts (with client, value, location and completion evidence); CVs and qualifications of the proposed site engineer and key staff; available equipment and mobilization arrangements; a village-specific work programme; and a method statement covering construction sequence, quality assurance, occupational safety, environmental protection and community access. The separate financial proposal shall include the fully priced, signed and stamped Annex A BOQ, including all village worksheets and the summary. Evidence submitted may be verified during due diligence.

Bidders must disclose actual or potential conflicts of interest and must not engage in fraud, bribery,

collusion or misrepresentation. WARDI may reject non-responsive or ineligible bids following documented due diligence and applicable CARE/donor requirements.

## 7. Evaluation process

### a. Preliminary examination and exclusion

WARDI shall first verify timely receipt, bidder eligibility, completeness, signatures, relevant registration and compliance with the submission instructions. Materially non-responsive bids, bids with undisclosed conflicts of interest or evidence of fraud or collusion, and bids failing essential requirements shall be excluded with documented reasons.

b. Technical and financial evaluation

- The evaluation will comprise technical assessment (70 points) and financial assessment (30 points). Technical proposals will be assessed against the published criteria below. A bidder must obtain at least 35 out of 70 technical points (50% of available technical marks) to proceed to financial evaluation. Financial proposals of bidders scoring below 35/70 shall not be opened or evaluated.

- Only technically qualified, substantially responsive financial proposals will be opened. The lowest evaluated responsive price receives 30 points. Other qualifying offers receive (lowest evaluated responsive price ÷ bidder's evaluated responsive price) × 30. Total score = technical points + financial points (maximum 100). The highest-scoring responsive bidder will be recommended for award, subject to price reasonableness, verification, funding and required WARDI/CARE approvals.

| No | Description | Weight |
|---|---|---|
| 1 | Relevant completed construction contracts: two comparable projects, 10 marks each | 20 points |
| 2 | Financial capacity: recent bank statement and evidence of resources to mobilize | 10 points |
| 3 | Proposed site engineer and key personnel: relevant qualifications and experience | 15 points |
| 4 | Technical methodology, quality assurance and environmental/safety approach | 15 points |
| 5 | Realistic site-specific implementation schedule, equipment and mobilization plan | 10 points |
| 6 | Financial offer: lowest evaluated responsive price / bidder's evaluated price × 30 | 30 points |

The evaluation committee shall record individual and consensus scores, document clarifications and arithmetic checks, declare conflicts of interest and maintain confidentiality. WARDI will communicate the award decision in writing following all required approvals. No works may begin before execution of the written contract and issuance of a notice to proceed.

## 8. Terms and conditions

### a. Contract and commencement

The selected contractor shall sign a written works contract incorporating this TOR, the approved

BOQ, drawings/specifications, accepted work programme and applicable donor conditions. The contractor shall mobilize only after written notice to proceed. Changes to quantities, design, price or duration require a prior written variation approved by WARDI and, where applicable, CARE.

### b. Work quality, inspection and defects liability

All works shall comply with the approved technical specifications and applicable engineering standards. WARDI may inspect materials and works, require tests and reject non-conforming work. The contractor shall rectify defects at its own cost. Unless the signed contract specifies otherwise, the defects-liability period shall be 12 months following provisional acceptance; urgent safety defects must be addressed immediately.

### c. Payment and documentation

Payments shall be in USD for measured and certified work completed, against approved invoices, measurement records, inspection certificates and relevant tax documentation. Milestones, any retention, guarantees and final payment conditions shall be specified in the signed contract. No advance payment is due unless expressly agreed in writing and supported by the required security.

d. Safety, safeguards and handover: The contractor shall protect workers and communities, maintain appropriate insurance, comply with environmental and safeguarding requirements, and submit as-built records, testing/commissioning results and operating guidance where applicable. Final handover is subject to WARDI's written acceptance.

## 9. Cancellation or Modification of the Procedure

Changes to deadlines or the ToRs, as well as a transfer back to a previous state of the procedure are possible at any time.

A cancellation, transfer back or modification to the procedure is possible at any time and may occur for example if:

- The bidding procedure has been unsuccessful, for example if not qualitatively or financially worthwhile quotations have been received or there has been no response at all,
- The economic or technical parameters of the project have been fundamentally altered,
- exceptional circumstances or force majeure render normal performance of the project impossible or all technically compliant quotations exceed the financial resources available,

There have been irregularities in the procedure if these irregularities have prevented a fair competition. If the procedure is cancelled, WARDI will notify all participating bidders. Electronic submissions will be handled confidentially and retained or disposed of in accordance with applicable procurement records-management requirements.

In no circumstances is WARDI liable for damages, whatever their nature (damages for loss of profits) due to the modification of the procedure or the cancellation of a bid, even if WARDI has been advised of the

possibility of damages. The publication of a procurement notice does not commit WARDI to implement the program or project announced.

### 10. Technical execution, inspection and handover

The contractor shall inspect all applicable sites for the lot(s) bid for and price the corresponding Annex A1 and/or Annex A2 BOQ without altering quantities. Works shall comply with approved drawings and specifications. WARDI may inspect materials, foundations, concrete works, water infrastructure, irrigation gradients, road drainage and solar/pumping systems as applicable. The contractor shall maintain daily records and provide test results, as-built drawings, warranties, operating instructions and commissioning records at handover. Defective or nonconforming work shall be corrected at the contractor's cost.

### 11. Work programme and site management

The successful contractor shall submit a village-specific mobilization and construction programme within seven calendar days of the notice to proceed, identifying staffing, equipment, milestones, access arrangements and flood-related contingencies. The programme shall meet the mandatory 08 February 2027 completion deadline. The 14-day period in this TOR is the bidding period, not the construction period. No work may begin before contract signature and written notice to proceed.

### 12. Health, safety, environmental and community safeguards

The contractor shall provide protective equipment, safe excavation and traffic controls, first aid and incident reporting; prevent pollution and erosion; protect access to water and farmland; and coordinate disruption with communities and authorities. Child or forced labour, sexual exploitation and abuse, bribery and discrimination are prohibited. Required permits and land-access permissions shall be obtained before work.

### 13. Variations, insurance and contractual controls

All changes to design, quantities, and price or completion time require written authorization from WARDI and applicable donor approval before execution. The contractor shall maintain insurance and any performance or advance-payment security stipulated in the signed contract. Payments shall be made only against certified work and supporting records in accordance with the agreed milestones.

### 14. Integrity, eligibility screening and audit

Bidders must declare conflicts of interest and beneficial ownership and must not engage in collusion, fraud or inducements. WARDI will undertake supplier due diligence, excluded-party screening and required internal and CARE/donor approvals before award. Contractors shall cooperate with reasonable monitoring and audit requirements.

### 15. Site verification and clarifications

Bidders are encouraged to undertake site verification, subject to safe access and WARDI coordination. Any organized site visit shall be communicated on equal terms to all bidders. Requests for clarification should reach **jabir@wardi.org** no later than five calendar days before bid closing; material responses and addenda will be circulated to all bidders with sufficient time to respond.

### 16. Measurement, testing and acceptance

The contractor shall submit material samples, test certificates and inspection requests for critical activities

before covering works. WARDI's engineer shall certify measured quantities, including concealed works, and may require concrete strength tests, pressure/leak tests, electrical safety tests, solar system performance verification and canal/road level checks as applicable. No payment is due for unapproved, defective or unmeasured work. Provisional acceptance requires satisfactory commissioning, a snag list and documented handover.

## 17. Programme, delays and remedies

The required completion deadline for works under both lots is 08 February 2027. Each bidder shall submit a realistic village-specific milestone programme demonstrating completion, testing, commissioning and handover by this deadline. The successful contractor's programme shall be incorporated into the signed contract. Extensions of time may be granted only through documented written approval under the contract and applicable CARE/donor requirements. Contract provisions shall govern delay remedies, suspension, termination and force majeure.

## 18. Financial and contractual protections

Bidders shall price based on certified measured works. No advance payment is assumed or payable unless explicitly authorized in the tender conditions and signed contract with any required security. Performance security, retention, insurance limits and payment milestones, where applicable, shall be established and disclosed uniformly to all bidders before the submission deadline through the tender documents or a formal addendum; no undisclosed financial obligation may be imposed after bidding. Where any such protection is not applicable, this shall be stated in the contract conditions issued to bidders. Bidders shall not assume any unspecified percentage or amount. The signed contract shall specify applicable values, taxes, warranties and release conditions. Arithmetic corrections shall be documented and applied consistently under the tender rules.

## 19. Complaint, confidentiality and bid integrity

Bidders may submit written procurement complaints to WARDI through the designated reporting email, procurement@wardi.org, clearly indicating the tender reference number and nature of the complaint.

All complaints shall be treated confidentially, reviewed impartially and addressed without discrimination or retaliation. Complaints involving the procurement contact person shall be referred to an independent authorized WARDI officer to ensure fairness and transparency.

WARDI shall maintain the confidentiality and integrity of all bids, evaluation proceedings, financial offers and proprietary bidder information. Such information shall not be disclosed to unauthorized persons except where required for internal or external audits, donor compliance, regulatory obligations or applicable law.

## 20. Annexes

Annex A1 – Lot 1: Original Bill of Quantities (Harcadey, Deefow and Kabxanley; provided separately with the tender package)

Annex A2 – Lot 2: Flood Protection Bill of Quantities (Barey–Deefow Road, Barey, Deefow; provided as a separate Excel workbook with the tender package)

Annex B – Declaration of Honour

Annex C – Required schedule of works and milestone/completion requirements (08 February 2027)

Annex D – Approved engineering drawings, designs and technical specifications

Annex E – Anti-Corruption Declaration